Yuchasz, Anthony

TIME-LOSS COMPENSATION (RCW 51.32.090)

Wages (RCW 51.08.178) - Compensation

The value of fuel provided by the employer for the worker's transportation is not part of the "wages" paid to the worker for purposes of computing time-loss compensation benefits. *....In re Anthony Yuchasz*, BIIA Dec., 12 10803 (2013) [*Editor's Note*: The Board's decision was appealed to King County Superior Court, No. 13-2-05305-0 SEA.]

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BEFORE THE BOARD OF INDUSTRIAL INSURANCE APPEALS STATE OF WASHINGTON

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IN RE: ANTHONY J. YUCHASZ

DOCKET NO. 12 10803

CLAIM NO. AP-56089

DECISION AND ORDER

APPEARANCES:

Claimant, Anthony J. Yuchasz, by Law Office of William D. Hochberg, per William D. Hochberg

Employer, Computer Power & Service, Inc., None

Department of Labor and Industries, by The Office of the Attorney General, per Erica Koscher, Assistant

The claimant, Anthony J. Yuchasz, filed a protest on December 13, 2011, forwarded to the Board of Industrial Insurance Appeals as a direct appeal on February 6, 2012, from an order of the Department of Labor and Industries dated December 8, 2011. In this order, the Department affirmed a July 26, 2011 order in which it set Mr. Yuchasz's total gross monthly wage from all employment at the time of injury at \$6,531.76 without including an amount for fuel. The Department order is **AFFIRMED**.

DECISION

As provided by RCW 51.52.104 and RCW 51.52.106, this matter is before the Board for review and decision. The Department filed a timely Petition for Review of an October 3, 2012 Proposed Decision and Order in which the industrial appeals judge granted the claimant's motion for summary judgment; reversed the December 8, 2011 Department order; and "remanded to the Department to calculate the claimant's loss of earnings benefits based on his wages, including the reasonable value of the cost of fuel for him to travel to and from his home to the worksite." PD&O at 3.

Mr. Yuchasz contends that the value of the transportation fuel his employer provided at the time of injury for his commute to and from work should be included in his wages under RCW 51.08.178(1), which provides: "The term 'wages' shall include the reasonable value of board, housing, fuel, or other consideration of like nature received from the employer as part of the contract of hire" We have granted review because the Board has previously interpreted the statutory reference to "fuel" to refer to home utility expenses, not transportation costs. *In re*

Douglas M. Brammer, Dckt. No. 06 10641 (February 7, 2007). Based on Brammer, Cockle v.
 Department of Labor & Indus., 142 Wn.2d 801 (2001), and WAC 296-14-524, we conclude that the
 value of the fuel the employer provided Mr. Yuchasz for traveling between his home and his work
 cannot be included as wages under RCW 51.08.178(1).

The Department responded to the claimant's motion for summary judgment but did not file a
cross-motion of its own. Nonetheless, because there is no genuine dispute about any material fact,
the Department is entitled to a decision as a matter of law as contemplated by CR 56. *Leland v. Frogge*, 71 Wn.2d 197, 201 (1967); *Washington Ass'n of Child Care Agencies v. Thompson*,
34 Wn. App. 225, 234, rev. denied, 99 Wn.2d 1020 (1983); *Impecoven v. Department of Revenue*,
120 Wn.2d 357, 364 (1992); *In re Jay A. Williams*, Dckt. No. 05 10724 (January 18, 2006), 3-4; and *In re Anthony Sakellis*, Dckt. No. 10 C1058 (July 20, 2011), 5-6.

In resolving this appeal we have considered the Claimant's Motion for Summary Judgment along with the Declaration of Claimant; the Department's Response to Claimant's Motion for Summary Judgment, along with the Declarations of Kelly Dwyer and Erica Koscher, and Attachments A and B, which consist of the July 26, 2011, and December 8, 2011 Department orders; the Claimant's Reply; and the clarifications made during the hearing on the motion, as explained below. Because we are finding in the Department's favor, we have construed the evidence in the light most favorable to the claimant.

According to Mr. Yuchasz's Declaration, he was employed as an electrician at the time of his February 22, 2011 industrial injury. At that time, he "was provided with the use of a company car. My employer supplied the fuel for the car." Declaration at paragraph 5. He returned to work on August 16, 2011, in a light-duty position and received loss of earning power benefits from August 16, 2011, to April 3, 2012. "These benefits did not include the cost of fuel that had been previously supplied by my employer at the time of my injury." Declaration at paragraph 9.

The claimant's assertions regarding the provision of the company car at the time of his injury
are in accord with what Kelly Dwyer, the Vice President of Computer Power & Service, Inc., (CPSI)
stated in her Declaration:

- 4. Up through the date of the industrial injury, Anthony Yuchasz used a company vehicle to perform his regular duties.
- 5. This company vehicle contained the tools that Mr. Yuchasz needed to perform his job duties for CPSI.
 - 6. At night, Mr. Yuchasz kept the vehicle at his home.

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- 7 Mr. Yuchasz traveled from his home to the first job site of the day, and from the last job site of the day to his home, as well as to job sites in between, in this company vehicle.
- 8. The fuel for the vehicle was paid for by CPSI.
- 11. The company vehicle is not to be used for personal use.
- 12. When Mr. Yuchasz returned to light duty work, this vehicle was no longer available to Mr. Yuchasz to use as it had been re-assigned to another full-time, regular duty employee.

Based on the foregoing it is undisputed that CPSI was providing a vehicle and the 9 associated fuel at the time of the injury and after the injury Mr. Yuchasz no longer had the use of 10 the company vehicle. There is a discrepancy between Mr. Yuchasz's and Ms. Dwyer's Declarations 11 on the question of whether he received reimbursement for the use of his personal vehicle when he 12 returned to work at light duty. Ms. Dwyer stated: "13. Upon returning to light duty, Mr. Yuchasz 13 was reimbursed for use of his personal vehicle when used to travel between job sites." In contrast, 14 Mr. Yuchasz stated: "10. I have not received any reimbursement for my out-of-pocket expenses 15 related to operating my own car during the course of employment; 11. I have not received any 16 reimbursement for the cost of fuel since I returned to work." 17

Despite these assertions in Mr. Yuchasz's Declaration, his attorney agreed at the motion hearing that after Mr. Yuchasz returned to work at light duty, the employer "reimburse[d] him for fuel from job site to job site," but not for travel between his home and his work. 8/16/12 Tr. at 7. According to Mr. Yuchasz's attorney, "coming and going [is] not included as part of the calculation that he's getting now." 8/16/12 Tr. at 7. These assertions are consistent with Ms. Dwyer's Declaration and we accept them as true.

With these undisputed facts in mind, we turn to the legal question of whether any portion of 24 the value of the fuel the employer provided for the company vehicle prior to Mr. Yuchasz's injury 25 should be included in the calculation of his wage. Under RCW 51.08.178(1), the wage at time of 26 injury includes monetary wages as well as certain in-kind consideration received from the employer 27 as part of the contract of hire. CPSI paid directly for the fuel used by the company vehicle it 28 provided to Mr. Yuchasz rather than having him bear those costs and then reimbursing him. Thus, 29 the parties' dispute does not center on monetary wages or the question of whether cash 30 reimbursement for transportation costs should be included in the wage calculation. Rather, the 31

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issue is whether the value of transportation fuel is includable in wages as in-kind employer-provided
 consideration similar to room, board, and health insurance under a *Cockle* analysis.

In *Brammer*, the Board addressed facts similar to those in the current appeal. Mr. Brammer
was a ranch manager. His employer provided a truck and paid for all related expenses, including
fuel. After Mr. Brammer was injured, he no longer received that benefit and sought to have the
value of the fuel the employer had previously provided included in his wage at the time of injury.
The Board held that the word "fuel" in RCW 51.08.178(1) refers to home utilities, not transportation
fuel.

9 The Board reasoned that under the eiusdem generis rule of statutory construction when a 10 general word follows an enumeration of specific words, it should be interpreted as referring to 11 things that are similar to the specific words. Here, the word "fuel" appears in the following list: "The 12 term 'wages' shall include the reasonable value of board, housing, fuel, or other consideration of 13 like nature received from the employer as part of the contract of hire" RCW 51.08.178(1). The 14 Board held that because "fuel" follows "board" and "housing," it refers to the costs of home utilities 15 rather than to transportation expenses.

The Board then turned to the question of whether transportation fuel could be included in wages under the phrase "or other consideration of like nature received from the employer as part of the contract of hire." In *Cockle*, the supreme court held that health insurance benefits are included in that catchall phrase because, like "board, housing, and fuel," they are "core, nonfringe benefits critical to protecting the basic health and survival of workers." *Cockle*, at 823. The question in *Brammer* was whether transportation fuel is likewise necessary to meet basic survival needs and the Board concluded that, unlike home utility fuel, it was not.

This analysis is consistent with WAC 296-14-524, which provides:

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How do I determine whether an employer provided benefit qualifies as "consideration of like nature" to board, housing and fuel?

To qualify as "consideration of like nature" the employer provided benefit must meet all of the following elements:

(1) The benefit must be objectively critical to protecting the worker's basic health and survival at the time of injury or date of disease manifestation.

(a) The benefit must be one that provides a necessity of life at the time of injury or date of disease manifestation without which employees cannot survive a period of even temporary disability.

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1	(b) This is not a subjective determination. The benefit must be one that virtually all employees in all employment typically use to protect their immediate health				
2	and survival while employed.				
3	(c) The benefit itself must be critical to protecting the employee's immediate				
4	health and survival. The fact that a benefit has a cash value that can be assigned, transferred, or "cashed out" by an employee and used to meet one or				
5	more of the employee's basic needs is not sufficient to satisfy this element.				
6	Consistent with Brammer, we conclude that unlike home utility fuel, transportation fuel used				
7	to commute to and from work is not a core, non-fringe benefit critical to protecting the basic health				
8	and survival of workers. Based on Brammer, Cockle, WAC 296-14-524, and RCW 51.08.178, the				
9	Department correctly excluded the transportation fuel supplied by CPSI from the wage at time of				
10	injury. Because the facts are not in dispute, entry of summary judgment in favor of the Departmer				
11	the nonmoving party, is appropriate. Impecoven, 120 Wn.2d at 364.				
12	FINDINGS OF FACT				
13	1.	On April 4, 2012, an industrial appeals judge certified that the parties			
14		agreed to include the Jurisdictional History in the Board record solely for jurisdictional purposes.			
15	2.	Anthony J. Yuchasz sustained an industrial injury during the course of			
16		his employment with Computer Power & Service, Inc., on February 22, 2011.			
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18	3.	At the time of Mr. Yuchasz's injury, the employer provided him with a company vehicle and paid for the fuel. Mr. Yuchasz kept the vehicle at his home at night, and in the morning, he drove it to the first jobsite of			
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20		the day. During the day, he drove the vehicle between jobsites, and at night, he drove it home from the last jobsite of the day.			
21	4.	After the injury, Mr. Yuchasz returned to work at light duty with			
22		Computer Power & Service, Inc. The employer no longer provided him			
23		with a vehicle but reimbursed him for the use of his personal vehicle to travel between jobsites. He was not reimbursed for travel between his home and his work.			
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25	5.	Mr. Yuchasz received loss of earning power benefits from August 16,			
26		2011, to April 3, 2012. The calculation of these benefits did not include the reasonable value of fuel that had previously been supplied by his			
27		employer at the time of injury for travel between his home and work.			
28	6.	The pleadings and evidence submitted by the parties demonstrate that there is no genuine issue as to any material fact.			
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30	1.	CONCLUSIONS OF LAW Based on the record, the Board of Industrial Insurance Appeals has			
31	1.	jurisdiction over the parties to and the subject matter of this appeal.			
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1	2. The Department is entitled to a decision as a matter of law as contemplated by CR 56.				
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3 4	 The reasonable value of transportation fuel provided by the employer at the time of injury for going to and from work cannot be included in wages under RCW 51.08.178(1). 				
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6	DATED: February 28, 2013.				
7		BOARD OF INDUSTRIAL INS	URANCE APPEALS		
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10		<u>/S/</u> DAVID E. THREEDY			
		DAVID E. THREEDY	Chairperson		
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