Jensen, John (II)

PENSION RESERVE

Deduction of prior permanent partial disability award (RCW 51.32.080(4)) (Previously RCW 51.32.080(2))

Compensation for and periods of temporary disability may not be considered in determining the extent to which the pension reserve will be reduced by a prior permanent partial disability award.In re John Jensen (II), 32,619 (1970) [Editor's Note: Overruled to the extent decision is inconsistent with In re Esther Rodriguez, BIIA Dec., 91 5594 (1993).]

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BEFORE THE BOARD OF INDUSTRIAL INSURANCE APPEALS STATE OF WASHINGTON

| IN RE: JOHN JENSEN |) | DOCKET NO. 32,619 |
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| |) | |
| CLAIM NO. C-105136 | 1 | DECISION AND ORDER |

APPEARANCES:

Claimant, John Jensen, by Walthew, Warner & Keefe, per Stephen M. Reilly and Robert H. Thompson

Employer, Lohrer Logging Company, None

Department of Labor and Industries, by The Attorney General, per Gayle Barry, Assistant

This is an appeal filed by the claimant on February 28, 1969, as amended by an amended appeal filed on April 9, 1969, from an order of the Department of Labor and Industries dated February 5, 1969, which placed the claimant on the pension rolls, pursuant to a Superior Court Judgment, effective August 16, 1965, and charged the sum of \$2,785.00 of a previously-paid permanent partial disability award against the pension reserve and reduced monthly pension payments accordingly, **SUSTAINED**.

DECISION

Pursuant to RCW 51.52.104 and RCW 51.52.106, this matter is before the Board for review and decision on a timely Statement of Exceptions filed by the claimant to a Proposed Decision and Order issued by a hearing examiner for this Board on May 19, 1970, in which the order of the Department dated February 5, 1969, was sustained.

The sole issue presented by this appeal is strictly a question of law, namely, whether or not the Department's deduction of \$2,785.00 from claimant's pension reserve was the proper amount of deduction to be made, under the terms of the last proviso of RCW 51.32.080(2). The claimant contends that the deduction should only be in the sum of \$428.00.

The issue was submitted on a stipulated statement of facts, with certain letters attached thereto setting forth the legal positions of the parties. It was also agreed that the Department claim file could be utilized, if considered to be necessary or desirable. We do not so consider it.

The pertinent agreed facts are as follows:

The claimant sustained an industrial injury on November 5, 1953, and his claim was originally closed by a Department order of December 16, 1953, with no permanent partial disability award. On August 3, 1954, he applied to reopen the claim for aggravation of condition, and the Department granted said application and reopened the claim for medical treatment. Thereafter, by reason of a series of Department closing orders and successive claimant's appeals therefrom, the claim effectively remained open until a Department closing order was entered on March 10, 1960, at which time it was conclusively determined that claimant had a permanent partial disability of 70 per cent of the maximum allowable for unspecified disabilities, the compensation paid for said disability being in the sum of \$4,200.00.

On December 23, 1960, the claimant applied to reopen the claim for aggravation of condition, which was denied by the Department on September 5, 1961. This was followed by another appeal to this Board, and then an appeal to the Superior Court, eventually resulting in a reopening of the claim, effective as of December 23, 1960, pursuant to a Superior Court judgment of March 11, 1965. There followed further Departmental action, including payment of time-loss compensation for temporary total disability from May 26, 1965, through August 15, 1965, but refusal to pay time-loss compensation for the period from December 23, 1960, to May 25, 1965; and by order of June 1, 1966, the Department closed the claim with no increase in permanent partial disability over that awarded as of March 10, 1960.

From the June 1, 1966 order, the claimant again appealed to this Board, resulting in our Decision and Order on May 9, 1968, finding the claimant to be entitled to time-loss compensation for the entire period from December 23, 1960 through August 15, 1965, but sustaining the Department's closure of the claim with no additional permanent disability award. On claimant's appeal to Superior Court from our Decision and Order, the Court entered judgment on November 24, 1968, declaring claimant to be permanently totally disabled and entitled to a pension. Accordingly, on February 5, 1969, the Department entered its order placing claimant on the pension rolls as permanently totally disabled, effective August 16, 1965.

In view of the foregoing facts, it has been conclusively determined that claimant was permanently partially disabled on March 10, 1960, to the extent of 70 per cent of the maximum allowable for unspecified disabilities, for which he was compensated in the proper amount of \$4,200.00; that thereafter, on December 23, 1960, his condition had worsened so that he was temporarily totally disabled, and he remained so disabled from December 23, 1960 through August

15, 1965, and received proper time-loss compensation for that entire period in the amount of \$6,303.00; and that as of August 16, 1965, he became permanently totally disabled and entitled to a monthly pension therefor.

On these settled facts, the only question is the proper amount to be deducted from the pension reserve, pursuant to the application to this case of the last proviso of RCW 51.32.080(2), which states as follows:

"Provided further, That in case permanent partial disability compensation is followed by permanent total disability compensation, any portion of the permanent partial disability compensation which exceeds the amount that would have been paid the injured workman if permanent total disability compensation had been paid in the first instance, shall be deducted from the pension reserve of such injured workman and his monthly compensation payments shall be reduced accordingly."

The date of "first instance" here, of course, is March 10, 1960. From and after that date, the only period of time for which the claimant did not receive monthly compensation was the period from March 10, 1960 through December 22, 1960. Based on the pension schedule in effect as of the date of this injury, claimant's pension for said period would have been at the rate of \$150.00 per month, for a total sum of \$1,415.00. Subtracting this amount from the permanent partial disability award of \$4,200.00 leaves a net amount of \$2,785.00. This is the "portion of the permanent partial disability compensation which exceeds the amount that would have been paid the injured workman if permanent total disability compensation had been paid in the first instance," and therefore is the amount which must be deducted from the pension reserve pursuant to the statute, according to the Department's position.

The claimant, on the other hand, contends that the pension reserve deduction should be arrived at by calculating what claimant's permanent total disability compensation would have been for the entire period from March 10, 1960 through August 15, 1965 (including the "cost-of-living" increases in pensions resulting from amendments to RCW 51.32.070, effective July 1, 1961, and July 1, 1965, which increases are payable out of appropriations from the state's general fund), -- a total of \$10,075.00 per claimant's arithmetic -- and then subtracting said amount from the total of all compensation claimant actually received on and after March 10, 1960, i.e., the permanent partial disability award of \$4,200.00, plus time-loss compensation from December 23, 1960 through

August 15, 1965, of \$6,303.00, for a total of \$10,503.00 -- leaving a net "overpayment" to claimant of \$428.00, which should be deducted from the pension reserve.

In our opinion, the claimant's argument clearly cannot be accepted. In the first place, it simply does not comply with the statutes' plain terms. There is no provision in the statute for including temporary disability compensation in the calculation of the pension reserve deduction; the statutory formula only is concerned with compensation for permanent partial disability and permanent total disability. Claimant's calculation "formula" is simply one of his own devising without a legislative basis.

Secondly, the period from December 23, 1960 through August 15, 1965, cannot be utilized in computing the amount that would have been paid to claimant under a <u>permanent</u> total disability classification, for the very compelling reason that it is already an established <u>res judicata</u> fact that he was temporarily totally disabled during said period.

In short, compensation for, and periods of, <u>temporary</u> disability must simply be removed from any calculation in cases to which this statute applies.

The only logical and legal application of the statute, which accords with its purpose, is to consider only the period of time during which the claimant <u>could have been</u> classified as <u>permanently totally</u> disabled, but was not so classified because of a prior claim closure with permanent <u>partial</u> disability compensation. That period, in this case, was the period from March 10, 1960 through December 22, 1960, which is what the Department considered. The Department's method of determining the pension reserve deduction was correct as a matter of law.

FINDINGS AND CONCLUSIONS

There being no dispute as to the facts, and the pertinent stipulated facts having been set forth hereinabove, they are incorporated herein by this reference.

The Board concludes from said facts, as matters of law, that:

- This Board has jurisdiction of the parties and subject matter of this appeal.
- 2. The amount of \$2,785.00 constitutes the portion of claimant's permanent partial disability compensation which exceeds the amount of permanent total disability compensation he would have been paid in the first instance, based on the facts of this case, within the meaning and intent of the last proviso of RCW 51.32.080(2)
- 3. The order of the Department of Labor and Industries dated February 5, 1969, deducting \$2,785.00 from claimant's pension reserve and

reducing the monthly pension payments accordingly, is correct and must be sustained.

It is so ORDERED.

Dated this 30th day of November, 1970.

BOARD OF INDUSTRIAL INSURANCE APPEALS

| <u>/s/</u> | |
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| ROBERT C. WETHERHOLT | Chairman |
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| <u>/s/</u> | |
| R.H. POWELL | Member |
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| <u>/s/</u> | |
| R.M. GILMORE | Member |