Groce, Eleanor

COURSE OF EMPLOYMENT (RCW 51.08.013; RCW 51.08.180(1))

Reaction to treatment for probable occupational disease

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BEFORE THE BOARD OF INDUSTRIAL INSURANCE APPEALS STATE OF WASHINGTON

IN RE: ELEANOR R. GROCE)	DOCKET NO. 87 3645
)	
CLAIM NO. J-689534)	DECISION AND ORDER

APPEARANCES:

Claimant, Eleanor R. Groce, by Walthew, Warner, Keefe, Costello, Thompson & Eagan, per Edward F. Boyer

Employer, Abbott Home Health Care Services, Inc. None

Department of Labor and Industries, by The Attorney General, per Ellen Arbetter, Assistant

This is an appeal filed by the claimant on October 14, 1987 from an order of the Department of Labor and Industries dated September 21, 1987. That order declared the Department orders dated October 29, 1986 and April 20, 1987 null and void for the reason that the Department did not have jurisdiction on this claim at the time the orders were entered, and further ordered that this claim remain rejected for the reason that the Department was unable to accept responsibility for the Isoniazid treatment, its immunological benefit or the reaction to the Isoniazid treatment, as those benefits were not statutorily available until June 11, 1986. **REVERSED AND REMANDED**.

DECISION

Pursuant to RCW 51.52.104 and RCW 51.52.106, this matter is before the Board for review and decision on a timely Petition for Review filed by the claimant to a Proposed Decision and Order issued on June 24, 1988 which affirmed the September 21, 1987 Department order.

The issues presented by this appeal and the evidence presented by the parties are, in part, adequately set forth in the Proposed Decision and Order. However, a brief recitation of the underlying facts is necessary for our discussion of the issues in a more complete fashion.

The claimant, Eleanor Groce, was a home health care worker employed by Abbott Home Health Care Services, Inc. In October 1985 Ms. Groce was assigned to care for Murray Marsh. On October 8, 1985, Mr. Marsh was diagnosed as having tuberculosis.

Because of the tuberculosis diagnosis and their close association with Mr. Marsh, both Ms. Groce and John Gilbert, Mr. Marsh's grandson, were given tuberculin skin tests. Ms. Groce tested positive. While she had no other symptoms of tuberculosis and no significant chest x-ray findings, it

was determined to be prudent to treat her with the drug Isoniazid "[b]ased on her contact with a proved infectious case of tuberculosis and her positive skin test." Exhibit No. 2. She began this treatment on October 9, 1985.

On November 12, 1985 Ms. Groce consulted Frederick Casserd, M.D., an internist, with "flu-like" symptoms. Dr. Casserd discontinued the Isoniazid treatment and within a week the symptoms dissipated. It was Dr. Casserd's opinion that Ms. Groce's symptoms were probably a reaction to the drug Isoniazid. Dr. Charles M. Nolan, Director of the Infectious Disease Section of the Seattle-King County Department of Public Health, expressed some doubts with respect to this causal nexus. He stated:

It is not possible to ascertain with certainty whether Isoniazid caused the illness that Mrs. Groce sustained. The main findings, as I understand them, were an elevated sedimentation rate, flu like symptoms, and evidence of moderate anemia of rather rapid onset. Isoniazid rarely causes hematologic dyscrasias, more commonly bone marrow suppression rather than an acute hemolytic picture. Isoniazid may also on rare occasions be associated with a Lupus Erythematosus syndrome, with joint pains and fever. Another consideration for Mrs. Groce's illness would be a viral or mycoplasma infection with acute hemolysis.

Exhibit No. 2. Nevertheless, Dr. Nolan did not deny that a reaction to Isoniazid can cause the type of symptoms experienced by Ms. Groce. Thus we accept Dr. Casserd's opinion that the most likely explanation for Ms. Groce's symptoms in November of 1985 was a reaction to the Isoniazid drug therapy. We find Dr. Casserd's opinion particularly persuasive since Ms. Groce's symptoms subsided after discontinuance of the Isoniazid.

Up to this point the facts are fairly straightforward. However, in December 1985 it was determined that Mr. Marsh did not suffer from tuberculosis, but instead had a closely related infection - mycobacterium avium.

The Department based its rejection of this claim for benefits on a change in the statute occurring <u>after</u> October and November, 1985. While the order under appeal does not specify with particularity its statutory reference, it can be inferred that the Department was relying on the new last paragraph of RCW 51.36.010, which became effective on June 11, 1986, and which states in part:

"The supervisor of industrial insurance, the supervisor's designee, or a self-insurer, in his or her sole discretion, may authorize inoculation or other immunological treatment in cases in which a work-related activity has resulted in probable exposure of the worker to a potential infectious occupational disease.

The reliance of the Department on this statutory reference is misplaced. The 1986 amendment does not affect the allowance or rejection of a claim. Indeed, it goes on to specifically provide: "Authorization of such [immunological] treatment does not bind the department or self-insurer in any adjudication of a claim by the same worker or the worker's beneficiary for an occupational disease." Thus, reference to RCW 51.36.010 adds little to our analysis. The real question in this appeal is whether Ms. Groce's drug <u>reaction</u> should be allowed as an occupational disease or industrial injury under the Industrial Insurance Act.

Ms. Groce's exception to Proposed Finding of Fact No. 4, which states that she "did not sustain a sudden and tangible happening of a traumatic nature, occurring from without at any time during October or November 1985 during the course of her employment with Abbott Home Health Care Services, Inc. as a home health aide", can be dealt with summarily. Ms. Groce's drug reaction was quite obviously not the result of a "sudden and tangible happening". It was a condition which developed from a course of treatment which lasted several weeks. Therefore, it does not fall within the definition of "injury" as contained in RCW 51.08.100. Instead, the focus must be on whether the claimant developed an occupational disease within the meaning of RCW 51.08.140 during October and November 1985, as a result of her employment as a health care aide with Abbott Home Health Care Services, Inc.

RCW 51.08.140 defines occupational disease as "such disease or infection as arises naturally and proximately out of employment". In this case, Ms. Groce suffered a drug reaction as a result of her taking Isoniazid. She undertook this treatment after a patient for whom she was caring was diagnosed, at least tentatively, as suffering from active tuberculosis. This exposure was considered serious enough to require tuberculin skin tests for both her and the patient's grandson. When her skin test proved positive, the next reasonable step was obviously to undertake a course of drug therapy.

In analyzing the "arises naturally and proximately out of employment" portion of the statute, the court in Dennis v. Department of Labor and Industries, 109 Wn.2d 467, 481 (1987) stated:

We hold that a worker must establish that his or her occupational disease came about as a matter of course as a natural consequence or incident of distinctive conditions of his or her particular employment.

Certainly, in this case, the claimant's exposure to what was believed to be an active case of tuberculosis, resulting in a need for treatment measures, came about as a natural consequence of distinctive conditions of her health care provider occupation. However, the disease which Ms. Groce

developed was not contracted in the work place, but in response to a treatment regimen instituted by the Seattle-King County Department of Public Health. The central question as we see it then, is whether the disease for which benefits are sought can be said to have occurred "in the course of employment". See RCW 51.32.180. We believe that the Isoniazid treatment was undertaken by the claimant in furtherance of her employer's business and, therefor, that her reaction to the drug therapy occurred in the course of employment. RCW 51.08.013.

In Dickinson v. Edwards, 105 Wn.2d 457, 467 (1986), the court stated:

The test in Washington for determining whether the employee was, at any given time, in the course of his employment, is "whether the employee was, at the time, engaged in the performance of the duties required of him by his contract of employment, or by specific direction of his employer; or, as sometimes stated, whether he was engaged at the time in the furtherance of the employer's interest". Elder v. Cisco Constr. Co., 52 Wn. 2d 241, 245, 324 P.2d 1082 (1958) (citing Green v. St. Paul-Mercury Indem. Co., 51 Wn. 2d 569, 573, 320 P.2d 311 (1958).

Such acts in furtherance of the employer's business need not always be the best choice. In <u>Elder</u> the court quoted from <u>Prosser</u>, Torts (2d ed.) 352, stating that "within the course and scope of his employment ". . . refers to those acts which are so closely connected with what the servant is employed to do, and so fairly and reasonably incident to it, that they may be regarded as methods, <u>even though improper ones</u>, of carrying out the master's orders." <u>Elder</u>, at 243-244 (Emphasis added).

In this case, Mr. Marsh's positive initial diagnosis of tuberculosis, made it reasonable for Ms. Groce to take the necessary steps to determine if she had sustained an infectious exposure. Her positive skin test appeared to confirm the tuberculosis exposure and a resulting disease condition. The next reasonable step was to undertake a course of treatment for the disease which was manifested by the positive tine test. Such a course of treatment, if successful, would have eliminated the risk of exposure to other patients Ms. Groce might come in contact with. The treatment must therefore be seen as furthering her employer's business, as well as her own interests.

While, with the benefit of hindsight, we now know that Ms. Groce had not in fact been exposed to tuberculosis by Mr. Marsh, Ms. Groce was required to act on the best information available as events were unfolding. She relied on competent and reasonable medical opinion and advice from the Seattle-King County Department of Health. She reasonably believed she had tuberculosis and

reasonably underwent treatment for that condition, which had apparently manifested itself in a positive tine test. In fact, to have refused treatment at that time would have been an imprudent decision.

While not directly on point, two court decisions lend some analytical support. In <u>Jones v. Department of Labor and Industries</u>, 193 Wash. 358 (1938), the court essentially held that "exploratory surgery deemed necessary to make a determination on the question of causal relationship between a worker's complaint and an industrial injury is properly chargeable against the medical aid fund." <u>Digest of Washington Cases on Workers' Compensation Law</u>, at 503 (1986). This is true even though the surgery in <u>Jones</u> disclosed no condition causally related to the industrial injury. In <u>Anderson v. Allison</u>, 12 Wn. 2d 487, 490 (1942), the court concluded that the consequences of treatment are considered part and parcel of the industrial injury, even though the treatment may be negligent. These decisions suggest that Ms. Groce's claim should be allowed even though, in retrospect, the drug therapy which caused her condition was unwarranted.

Taken as a whole, the record supports the conclusion that the claimant had a probable exposure to an infectious disease. The risk of such exposure was a distinctive aspect of her employment. She responded to the exposure in a reasonable fashion, furthering her employer's business interests, as well as her own interests, by undertaking a course of drug treatment, which resulted in a reaction to the drug. That reaction to the drug therapy is an occupational disease which arose naturally and proximately from her employment, and occurred in the course of her employment.

After consideration of the Proposed Decision and Order and the Petition for Review filed thereto, and a careful review of the entire record before us, we are persuaded that the Department order dated September 21, 1987 rejecting this claim is incorrect and should be reversed.

Proposed Findings of Fact Nos. 1, 2, 3, and 4, and Proposed Conclusions of Law Nos. 1, 2, and 3, are hereby adopted as the Board's final findings and conclusions and are incorporated herein by this reference. In addition, we enter the following:

FINDINGS OF FACT

5. The claimant's reaction to the Isoniazid drug therapy during October and November, 1985 arose naturally and proximately out of distinctive conditions of her employment as a home health aide with Abbott Home Health Care Services, Inc.

CONCLUSIONS OF LAW

4. The claimant developed an occupational disease, i.e., a reaction to Isoniazid drug therapy, within the meaning of RCW 51.08.140 during October and November 1985, while engaged in the course of her

- employment as a health care aide with Abbott Home Health Care Services, Inc.
- 5. The Department order dated September 21, 1987, which declared null and void Department orders dated October 29, 1986 and April 20, 1987 "as the Department did not have jurisdiction on this claim at the time the orders were entered," and further ordered that the claim remain rejected for the reason that the Department is unable to accept responsibility for the Isoniazid treatment, its immunological benefit or the reaction to the Isoniazid treatment, as the benefits were not statutorily available until June 11, 1986, is incorrect and is reversed and this matter remanded back to the Department with instructions to allow the claim as an occupational disease and provide such benefits as are required by law.

It is so ORDERED.

Dated this 9th day of January, 1989.

BOARD OF INDUSTRIAL INSURANCE APPEALS

/S/	
SARA T. HARMON	Chairperson
/s/	
FRANK E. FENNERTY, JR.	Member
/s/_	
PHILLIP T BORK	Member