

Burnett, Michael

COURSE OF EMPLOYMENT (RCW 51.08.013; RCW 51.08.180(1))

Parking area exclusion (RCW 51.08.013)

A worker sustaining an injury in a parking area enclosed by a fence is not subject to the exclusion of RCW 51.08.013 where the injury occurred at a location within the enclosed area which was used exclusively for storage and not for parking.*In re Michael Burnett, BIIA Dec., 49,588 (1978)*

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**BEFORE THE BOARD OF INDUSTRIAL INSURANCE APPEALS
STATE OF WASHINGTON**

1 **IN RE: MICHAEL P. BURNETT**) **DOCKET NO. 49,588**
2)
3 **CLAIM NO. S-204329**) **DECISION AND ORDER**
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5 APPEARANCES:

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7 Claimant, Michael P. Burnett, by
8 Jackson, Ulvestad, Goodwin and Grutz, per
9 Brian D. Scott

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11 Employer, City of Seattle, per
12 Philip D. Summer, Industrial Insurance Division

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14 This is an appeal filed by the employer, City of Seattle, on February 9, 1977, from an order of
15 the Department of Labor and Industries dated January 11, 1977, which set aside a prior rejection
16 order and held it for naught, and allowed this claim for treatment and for such other and further
17 action as may be authorized or required by law. **SUSTAINED.**

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20 **DECISION**

21 Pursuant to RCW 51.52.104 and RCW 51.52.106, this matter is before the Board for review
22 and decision on a timely Petition for Review filed by the employer to a Proposed Decision and
23 Order issued by a hearing examiner for this Board on October 25, 1977, in which the order of the
24 Department dated January 11, 1977 was sustained.

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26 The specific question before us is whether the claimant was in a "parking area" when he
27 sustained his injury on his employer's premises on September 24, 1976. If he was in a "parking
28 area" at the time he was injured, his claim for benefits must be denied by reason of exclusion of
29 "parking areas" in RCW 51.08.013. If he was not then in a "parking area", allowance of his claim
30 was proper since all other elements of coverage are admittedly met.
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35 The record establishes that quite some time prior to September 24, 1976, the employer had
36 set aside a section of its property to be used as a parking area by its employees. The area was
37 blacktopped and fenced and parking stalls were painted on the pavement. Thereafter it became
38 apparent that the area was not a satisfactory parking area for a significant number of the
39 employees, and many of them found places to park elsewhere. Shortly before September 24,
40 1976, there was only a portion of the original blacktopped area that was still being used by the
41 employees as a parking area. The employer, realizing the need for another parking area, was in
42 the process of building one. Prior to September 24, 1976, the employer had converted the use of
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1 much of the area in the former parking lot, especially the areas adjacent to the surrounding fence,
2 to a storage area where materials, such as compressors, old trucks, other vehicles, large reels of
3 cable, and various other articles of used equipment, were stored. Because of this used equipment
4 storage function, it came to be as the "bone yard."
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7 On September 24, 1976, the claimant was proceeding from his work place at the employer's
8 plant to his parked car, at the end of his work shift, and hopped from some poles in an adjacent
9 pole yard to the fence surrounding this area where his car was parked on that day, and upon
10 jumping down into an area where barricades were stored, injured his foot. He had not arrived at the
11 location within the fence where some employees' automobiles, including his own, were parked.
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14 In its Petition for Review, the employer argues that the hearing examiner was incorrect in
15 using the "main purpose" concept, i.e., that this area's main purpose had become that of a storage
16 area rather than a parking lot, because it was inaccurate and misleading. Employer argues that the
17 claimant had been parking in that area about eight months, and he was injured while using the area
18 for the purpose of parking. Employer alleges that therefore, the claimant was excluded from
19 coverage at the time he was injured because of the "parking area" exclusion from the "course of
20 employment" definition in RCW 51.08.013
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25 The Board agrees with the employer that the "main purpose" concept is not applicable in this
26 instance. As stated above, the only issue here is whether the claimant was injured in a "parking
27 area." The employer is obviously contending that the whole area inside the fence was a "parking
28 area" because it had originally been designed and used as such. We disagree with this contention.
29 There is nothing magic about a fence that would forever stamp the whole area inside of it as a
30 "parking area" if, in fact, much of such area was being used for something else. The particular
31 location where the claimant fell was a storage area on the employer's premises; it clearly was not
32 used for parked cars. It was not a "parking area" within the meaning of RCW 51.08.013, although
33 some of the other area enclosed by the fence obviously still did constitute a "parking area." Clearly,
34 the "parking area" exception to this broad definition of "acting in the course of employment" should
35 be strictly construed and applied.
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41 The Department's allowance of this claim will be sustained.
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43 **FINDINGS OF FACT**

44 After careful review of the entire record, the Board finds as follows:
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- 46 1. The claimant, Michael P. Burnett, filed a report of accident with the
47 Department on October 30, 1976, alleging that he had sustained an
industrial injury on September 24, 1976, while in the course of his

1 employment with the City of Seattle, a self-insured employer under the
2 Industrial Insurance Act. On January 11, 1977, the Department entered
3 an order allowing the claim. On February 9, 1977, the employer filed a
4 notice of appeal with this Board, and the Board granted the appeal on
5 March 4, 1977.

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7 2. Some years prior to 1976, the employer had set aside a portion of its
8 property at the City Light South Service Center as a "parking area" for
9 its employees, and in doing so surrounded it with a fence, blacktopped
10 it, and painted parking stalls on the pavement. However, this area had
11 proved inconvenient for many employees at this plant site, and the
12 employer was in the process of building a new parking area.
- 13 3. For some time prior to September 24, 1976, only a portion of the area
14 surrounded by the fence was being used as a parking area for vehicles
15 belonging to the employees. Much of the area on the blacktop,
16 including areas adjacent to the inside of the fence, was being used as a
17 storage area for old and used equipment, and had come to be known as
18 the "bone yard."
- 19 4. On September 24, 1976, while returning to his automobile from his work
20 station on the employer's premises, at the end of his shift, the claimant
21 sustained an injury to his foot which required medical treatment, at a
22 place inside the aforementioned fence, that was being used to store
23 barricades, on the employer's property but not in the location with the
24 fence that was being used by employees to park their cars.

25 **CONCLUSIONS OF LAW**

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27 Based on the foregoing findings of fact, the Board concludes as follows:

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29 1. This Board has jurisdiction of the parties and subject matter of this
30 appeal.
- 31 2. The claimant was injured on the "job site" on September 24, 1976, as
32 such term is defined in RCW 51.32.015 and RCW 51.36.040.
- 33 3. At the time the claimant was injured on September 24, 1976, he was not
34 in a "parking area" as defined by RCW 51.08.013, and thus he was
35 acting in the course of his employment at the time of said injury.
- 36 4. The order of the Department dated January 11, 1977, allowing this claim
37 under the Workmen's Compensation Act for treatment and such other
38 and further action as may be authorized or required by law, was correct
39 and should be sustained.

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41 It is so ORDERED.

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43 Dated this 8th day of February, 1978.

44 BOARD OF INDUSTRIAL INSURANCE APPEALS

45 /s/

46 PHILLIP T. BORK

Chairman

47 /s/

SAM KINVILLE

Member